

# Series Investing in childhood for growing life

# Services for children: economic and professional resources

TFIEY n. 2

In Italy the project is promoted by



in collaboration with Fondazione Zancan Onlus - Centro Studi e Ricerca Sociale

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In Italy the project is promoted and supported by ISBN 978-88-88843-58-2



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May 2013

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# Introduction

The focus of this second publication of the series "Investing in childhood for growing life" considers economic resources and professional skills. Resources are never enough: this is not only a problem of today, given the crisis which we are experiencing. Policy makers tend to reduce public investments for children and delegate responses to the market dynamics. Therefore data presented in this publication are useful and important for understanding if the crisis can help us to identify solutions that combine efficiency and effectiveness.

There are many differences between Italian regions, particularly between North and South, but there are also differences within each region. In every region there are unjustified differences in the organisation of services, in the allocation of resources, in the fair distribution of interventions, in front of needs that affect Italian and immigrant children. They all have human needs, which cannot be subordinated to the availability and discretion of resources. Children are fragile, non self-sufficient, totally dependent on their parents and their caregivers.

Every child is a hope for the local community and for her/his family. Most of resources are devoted to the last phase of life but this cannot justify the lack of attention to the first phase of life, that is, to our children.

Supporting children in their early life is an indicator of humanity because in their first years they express the maximum of their life potential, fulfilling their "developmental tasks".

For all these reasons the knowledge of economic and professional resources is a fundamental condition for making a better use of them and improving their performance. It is not only an economic issue, but a way for improving their life and our social capital.

# 1. Economic and professional resources for children in Italy

# 1.1. Day-care services and supplemental services

In Italy children aged less than 6 years are 3.3 millions (on January 1<sup>st</sup>, 2012), amounting to 5.6% of the overall population. The percentage varies across Italian regions.

Tab. 1.1. Children aged less than 6 (males, females, total) and percentage of the overall population, by region

	Males	Females	Total	% 0-6
Piemonte	117.508	110.871	228.379	5,2%
Valle d'Aosta	3.809	3.590	7.399	5,8%
Liguria	36.485	34.999	71.484	4,6%
Lombardia	293.448	277.852	571.300	5,9%
Trentino-Alto Adige	33.069	31.218	64.287	6,2%
Veneto	142.853	136.175	279.028	5,7%
Friuli-Venezia Giulia	31.793	30.256	62.049	5,1%
Emilia-Romagna	125.692	119.055	244.747	5,6%
Toscana	98.557	93.242	191.799	5,2%
Umbria	24.227	23.015	47.242	5,3%
Marche	42.823	40.832	83.655	5,4%
Lazio	160.121	151.777	311.898	5,7%
Abruzzo	34.482	32.701	67.183	5,1%
Molise	7.494	7.051	14.545	4,6%
Campania	179.493	170.487	349.980	6,1%
Puglia	113.546	107.716	221.262	5,5%
Basilicata	14.560	13.605	28.165	4,9%
Calabria	54.297	51.605	105.902	5,4%
Sicilia	145.324	138.482	283.806	5,7%
Sardegna	40.486	37.961	78.447	4,8%
Italy	1.700.067	1.612.490	3.312.558	5,6%

Fonte: Computations by Fondazione Zancan from Istat data

Data on the supply of early childhood services<sup>1</sup> reveal once more differences across and within Italian regions.

# **Day-care services**

Data on users and expenditure for day-care services (both municipality structures and fees paid by municipalities for users of private services) vary significantly across different regions. In the school year 2010/2011 the Lazio region had the highest level of expenditure per user, the Calabria region the lowest level.

Tab. 1.2. Users and expenditure (€) on day-care services for children 0-2 (a), by region. School year 2010/2011

	Users (b)	Total expenditure (c)	Average expenditure per user
Piemonte	14.506	120.658.646	8.318
Valle d'Aosta	702	7.936.101	11.305
Liguria	5.203	45.664.007	8.776
Lombardia	45.492	251.455.674	5.527
Trentino-Alto Adige	3.522	38.811.559	11.020
Veneto	15.144	91.302.106	6.029
Friuli-Venezia Giulia	5.226	27.275.651	5.219
Emilia-Romagna	32.026	249.531.212	7.792
Toscana	17.476	128.488.444	7.352
Umbria	5.403	26.945.375	4.987
Marche	6.701	39.956.524	5.963
Lazio	24.038	291.616.944	12.131
Abruzzo	2.708	17.975.609	6.638
Molise	322	1.995.301	6.197
Campania	3.338	30.389.949	9.104
Puglia	4.432	26.962.599	6.084
Basilicata	1.071	4.846.850	4.526
Calabria	1.238	4.148.871	3.351
Sicilia	7.632	70.807.010	9.278
Sardegna	5.460	25.416.932	4.655
Italy	201.640	1.502.185.364	7.450

<sup>(</sup>a) Data refer to both municipality structures and fees paid by municipalities for users of private day-care services

On average at the national level, most expenditure (more than 80%) is paid by municipalities, while less than one fifth is incurred by users.

<sup>(</sup>b) Children enrolled on December 31, 2010

<sup>(</sup>c) Public expenditure and expenditure by users. In some regions (6 in centre-north Italy) a small contribution is also provided by the Italian National Health Service

Source: Fondazione Zancan, computations from Istat data (2012)

<sup>1.</sup> Istat (2012), "L'offerta comunale di asili nido e altri servizi socio-educativi per la prima infanzia".

Tab. 1.3. Expenditure on day-care services for children 0-2 (a), percentage by municipalities and users (b), by region. School year 2010/2011

	Municipalities	Users
Piemonte	79,3	20,6
Valle d'Aosta	78,8	21,2
Liguria	89,0	11,0
Lombardia	73,3	26,7
Trentino-Alto Adige	80,0	20,0
Veneto	75,6	24,2
Friuli-Venezia Giulia	81,8	18,2
Emilia-Romagna	79,1	20,9
Toscana	77,5	22,5
Umbria	82,6	17,4
Marche	75,9	24,1
Lazio	90,5	9,5
Abruzzo	84,2	15,8
Molise	79,1	20,9
Campania	93,4	6,6
Puglia	87,5	12,5
Basilicata	76,3	23,7
Calabria	88,1	11,9
Sicilia	93,9	6,1
Sardegna	86,9	13,1
Italy	81,7	18,3

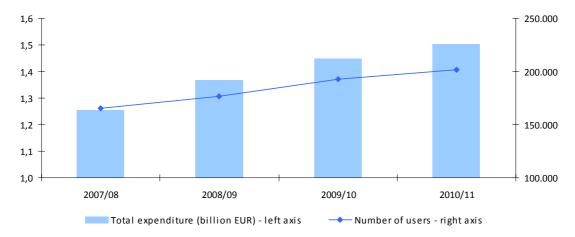
<sup>(</sup>a) Data refer to both municipality structures and fees paid by municipalities for users of private day-care services

Source: Fondazione Zancan, computations from Istat data (2012)

Over the last years total expenditure devoted to day-care services has constantly increased (by 19.6% from 2007/2008 to 2010/2011), and so did the number of users (by 22% from 2007/2008 to 2010/2011).

<sup>(</sup>b) In some regions (6 in centre-north Italy) a small contribution is also provided by the Italian National Health Service

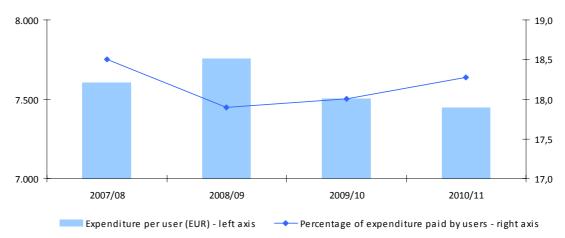
Fig. 1.1. Day-care centres (a), total expenditure (€) and number of users, Italy. School years 2007/08 - 2010/11



(a) Data refer to both municipality structures and fees paid by municipalities for users of private day-care services Source: computations by Fondazione Zancan from Istat data (2012)

From 2008 to 2011, in the face of a decreasing expenditure per user, the percentage of expenditure incurred by families increased.

Fig. 1.2. Day-care centres (a), expenditure per user and percentage of expenditure paid by users, Italia. Anni 2007/08 - 2010/11



(a) Data refer to both municipality structures and fees paid by municipalities for users of private day-care services Source: computations by Fondazione Zancan from Istat data (2012)

Expenditure on municipal day-care centres (structures owned by municipalities) varies significantly across regions. In the school year 2010/2011 the Lazio region had the highest level of expenditure per user, the Calabria region the lowest level.

Tab. 1.4. Users and expenditure (€) on municipal day-care centres (a), by region. School year 2010/2011

	Users (b)	Total expenditure (c)	Average expenditure per user
Piemonte	13.111	117.249.092	8.943
Valle d'Aosta	687	7.772.129	11.313
Liguria	4.577	44.573.610	9.739
Lombardia	30.997	221.830.168	7.157
Trentino-Alto Adige	3.507	38.805.299	11.065
Veneto	11.721	88.183.989	7.524
Friuli-Venezia Giulia	2.598	24.140.702	9.292
Emilia-Romagna	28.434	242.940.992	8.544
Toscana	14.806	121.327.460	8.194
Umbria	2.867	25.660.597	8.950
Marche	5.766	38.552.290	6.686
Lazio	16.203	239.855.813	14.803
Abruzzo	2.453	17.241.507	7.029
Molise	304	1.968.301	6.475
Campania	3.130	29.999.097	9.584
Puglia	3.671	24.544.216	6.686
Basilicata	1.044	4.815.850	4.613
Calabria	1.008	3.844.376	3.814
Sicilia	7.524	70.551.003	9.377
Sardegna	3.335	21.854.861	6.553
Italy	157.743	1.385.711.352	8.785

<sup>(</sup>a) Data refer only to municipality structures

Source: computations by Fondazione Zancan from Istat data (2012)

Most expenditure on municipal day-care centres is paid by municipalities.

Tab. 1.5. Expenditure on municipal day-care centres (a), percentage by municipalities and users (b), by region. School year 2010/2011

	Municipalities	Users
Piemonte	78,8	21,1
Valle d'Aosta	78,8	21,2
Liguria	88,8	11,2
Lombardia	70,1	29,9
Trentino-Alto Adige	80,0	20,0
Veneto	74,8	25,0

<sup>(</sup>b) Children enrolled on December 31<sup>st</sup>, 2010

<sup>(</sup>c) Public expenditure and expenditure by users. In some regions (6 in centre-north Italy) a small contribution is also provided by the Italian National Health Service

	Municipalities	Users
Friuli-Venezia Giulia	79,6	20,4
Emilia-Romagna	78,8	21,2
Toscana	76,8	23,2
Umbria	81,7	18,3
Marche	75,0	24,9
Lazio	91,7	8,3
Abruzzo	84,5	15,5
Molise	78,8	21,2
Campania	93,6	6,4
Puglia	86,7	13,3
Basilicata	76,2	23,8
Calabria	87,4	12,6
Sicilia	93,9	6,1
Sardegna	85,6	14,4
Italy	80,9	19,0

<sup>(</sup>a) Data refer only to municipality structures

Expenditure on fees paid by municipalities for users of private day-care services also exhibits substantial variations across regions. In the school year 2010/2011 the Trentino-Alto Adige region had the highest level of expenditure per user, the Valle d'Aosta region the lowest level.

Tab. 1.6. Users and expenditure (€) on fees for users of private day-care services (a), by region. School year 2010/2011

	Users (b)	Total expenditure (c)	Average expenditure per user
Piemonte	1.395	3.409.554	2.444
Valle d'Aosta	15	163.972	10.931
Liguria	626	1.090.397	1.742
Lombardia	14.495	29.625.506	2.044
Trentino-Alto Adige	15	6.260	417
Veneto	3.423	3.118.117	911
Friuli-Venezia Giulia	2.628	3.134.949	1.193
Emilia-Romagna	3.592	6.590.220	1.835
Toscana	2.670	7.160.984	2.682
Umbria	2.536	1.284.778	507
Marche	935	1.404.234	1.502
Lazio	7.835	51.761.131	6.606
Abruzzo	255	734.102	2.879
Molise	18	27.000	1.500
Campania	208	390.852	1.879
Puglia	761	2.418.383	3.178
Basilicata	27	31.000	1.148

<sup>(</sup>b) In some regions (6 in centre-north Italy) a small contribution is also provided by the Italian National Health Service - Source: Fondazione Zancan, computations from Istat data (2012)

	Users (b)	Total expenditure (c)	Average expenditure per user
Calabria	230	304.495	1.324
Sicilia	108	256.007	2.370
Sardegna	2.125	3.562.071	1.676
Italy	43.897	116.474.012	2.653

<sup>(</sup>a) Data refer only to fees paid by municipalities for users of private day-care services

Tab. 1.7. Expenditure on fees for users of private day-care services (a), percentage by municipalities and users (b), by region. School year 2010/2011

	Municipalities	Users
Piemonte	97,2	2,8
Valle d'Aosta	77,4	22,6
Liguria	97,2	2,8
Lombardia	96,8	3,2
Trentino-Alto Adige	100,0	0,0
Veneto	98,7	1,3
Friuli-Venezia Giulia	98,8	1,2
Emilia-Romagna	92,5	7,5
Toscana	88,3	11,7
Umbria	100,0	0,0
Marche	99,8	0,2
Lazio	85,0	15,0
Abruzzo	76,5	23,5
Molise	100,0	0,0
Campania	78,1	21,9
Puglia	96,4	3,6
Basilicata	100,0	0,0
Calabria	97,2	2,8
Sicilia	92,2	7,8
Sardegna	94,9	5,1
Italy	90,7	9,3

<sup>(</sup>a) Data refer only to fees paid by municipalities for users of private day-care services

At the national level the average municipal expenditure per user on municipalityowned day-care centres is three times as much as the average municipal expenditure per user on contributions to fees for private day-care services.

<sup>(</sup>b) Children enrolled on December 31<sup>st</sup>, 2010

<sup>(</sup>c) Public expenditure and expenditure by users. In some instances a small contribution may also be provided by the Italian National Health Service

Source: computations by Fondazione Zancan from Istat data (2012)

<sup>(</sup>b) In some instances a small contribution may also be provided by the Italian National Health Service Source: computations by Fondazione Zancan from Istat data (2012)

Tab. 1.8. Average expenditure (€) per user on municipal day-care centres (a) and contributions to fees for private day-care centres (b), paid by municipalities and users, by region. School year 2010/2011

	Municiapl day-care centres		Contributions to fees for p	orivate day-
			care centres	
	Municipalities	Users	Municipalities	Users
Piemonte	7.048	1.889	2.376	68
Valle d'Aosta	8.916	2.397	8.465	2.467
Liguria	8.643	1.095	1.693	49
Lombardia	5.018	2.137	1.978	66
Trentino-Alto Adige	8.850	2.215	417	-
Veneto	5.629	1.878	899	11
Friuli-Venezia Giulia	7.399	1.893	1.179	14
Emilia-Romagna	6.729	1.815	1.696	138
Toscana	6.295	1.899	2.367	315
Umbria	7.314	1.636	507	-
Marche	5.017	1.668	1.499	2
Lazio	13.568	1.235	5.617	990
Abruzzo	5.942	1.087	2.203	676
Molise	5.102	1.372	1.500	-
Campania	8.968	617	1.468	412
Puglia	5.794	892	3.064	114
Basilicata	3.513	1.100	1.148	-
Calabria	3.334	479	1.287	37
Sicilia	8.808	569	2.185	185
Sardegna	5.608	945	1.592	85
Italy	7.110	1.672	2.407	247

<sup>(</sup>a) Data refer to municipality-owned structures

Source: computations by Fondazione Zancan from Istat data (2012)

# Supplemental services

Traditional day-care services are complemented by other services for early childhood. The average expenditure on supplemental services exhibits great variability across regions. In the school year 2010/2011 the Toscana region had the highest level of expenditure per user, whereas the Piemonte region had the lowest level.

<sup>(</sup>b) Data refer to fees paid by municipalities for users of private day-care services

Tab. 1.9. Users and expenditure (€) on supplemental services for children 0-2, by region. School year 2010/2011

	Users (a)	Total expenditure (b)	Average expenditure per user
Piemonte	3.540	2.301.691	650
Valle d'Aosta	330	854.905	2.591
Liguria	926	1.601.530	1.730
Lombardia	10.372	7.209.547	695
Trentino-Alto Adige	2.795	7.055.152	2.524
Veneto	2.786	3.323.259	1.193
Friuli-Venezia Giulia	1.124	1.164.095	1.036
Emilia-Romagna	5.068	10.448.814	2.062
Toscana	3.259	9.547.034	2.929
Umbria	1.275	1.673.084	1.312
Marche	549	1.218.156	2.219
Lazio	362	769.039	2.124
Abruzzo	616	789.138	1.281
Molise	78	108.867	1.396
Campania	1.542	2.730.795	1.771
Puglia	734	964.925	1.315
Basilicata	-	-	-
Calabria	43	69.570	1.618
Sicilia	372	582.296	1.565
Sardegna	1.375	2.957.438	2.151
Italy	37.146	55.369.335	1.491

<sup>(</sup>a) Children enrolled on December 31<sup>st</sup>, 2010

Source: computations by Fondazione Zancan from Istat data (2012)

Most of the expenditure on supplemental services to early childhood (83.5%) is paid by municipalities.

Tab. 1.10. Expenditure on supplemental services for children 0-2, percentage by municipalities and users (a), by region. School year 2010/2011

	Municipalities	Users
Piemonte	86,4	13,6
Valle d'Aosta	80,1	19,9
Liguria	90,2	9,8
Lombardia	85,1	14,9
Trentino-Alto Adige	73,9	26,1
Veneto	82,8	17,2
Friuli-Venezia Giulia	84,2	15,8
Emilia-Romagna	86,4	13,6
Toscana	81,0	19,0

<sup>(</sup>b) Public expenditure and expenditure by users. In some instances a small contribution may also be provided by the Italian National Health Service

	Municipalities	Users
Umbria	84,6	15,4
Marche	83,1	16,9
Lazio	48,2	51,8
Abruzzo	86,7	13,3
Molise	84,1	15,9
Campania	91,6	8,4
Puglia	87,5	12,5
Basilicata	-	-
Calabria	89,7	10,3
Sicilia	96,4	3,6
Sardegna	91,4	8,6
Italy	83,5	16,5

<sup>(</sup>a) In some instances a small contribution may also be provided by the Italian National Health Service Source: computations by Fondazione Zancan from Istat data (2012)

# 1.2. Economic and professional resources for day-care centres and kindergarten

The analysis considers professional and economic resources employed at the municipal level<sup>2</sup> for day-care centres (children 0-2 years old) and kindergarten (children 3-5 years old), in the 45 Italian cities with more than 100,000 inhabitants. Computations based on data from the Italian Ministry of Interior are aimed at comparing different geographical areas<sup>3</sup> in different years.

# **Day-care centres**

Tab. 1.11. Access to services, day-care centres for children aged 0-2 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2011

	Children enrolled per 100 children 0-2 y.o.		Average number of rolled per day-ca		Ratio of enrolled children to available places	
	2007	2011	2007	2011	2007	2011
North-west	18,2	21,9	51,8	36,4	102,6%	103,1%
North-east	23,8	25,8	45,7	42,8	105,0%	100,1%
Centre	18,9	17,5	63,8	52,4	122,1%	97,0%
South	3,8	6,0	44,8	42,6	96,2%	96,8%
Islands	6,3	7,0	38,8	30,1	98,4%	94,9%
Italy	16,5	17,9	52,4	41,9	110,7%	99,0%

Source: Fondazione Zancan, computations from data by the Ministry of Interior

<sup>2.</sup> Purely private (i.e. not linked to municipalities) supply of services is not considered in the analysis.

<sup>3. 16%</sup> of municipalities are located in the North-west of Italy, 36% in the North-east, 18% in the Centre, 18% in the South, 13% in the Islands.

Tab. 1.12. Expenditure (€) on day-care services for children aged 0-2 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2011

	Total expenditure (a)		Expendit child er		Expenditure per day- care centre		Expenditure per available place	
	2007	2011	2007	2011	2007	2011	2007	2011
North- west	111.666.462,0	122.346.812,0	7.000,6	6.444,1	362.553,4	234.380,9	6.645,7	6.296,1
North- east	121.296.786,0	132.020.617,9	7.651,3	7.533,7	348.929,4	320.488,6	8.013,9	7.494,5
Centre	214.077.396,0	272.229.011,0	10.359,9	14.761,4	668.056,3	783.695,5	12.789,4	14.500,5
South	13.972.270,3	10.767.552,0	6.024,1	3.869,1	259.098,6	138.257,6	5.798,9	3.185,8
Islands	24.728.679,0	18.760.736,0	8.610,3	6.167,2	334.171,3	185.749,9	8.468,7	5.849,9
Italy	485.741.593,3	556.124.728,9	8.473,0	9.234,2	441.899,6	383.465,3	9.550,7	9.604,9

<sup>(</sup>a) Total direct costs

Tab. 1.13. Revenues (€), day-care services for children aged 0-2 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2011

	Total revenues (a)		Revenues per child enrolled		Revenues per day- care centre		Revenues per avai- lable place	
	2007	2011	2007	2011	2007	2011	2007	2011
North-west	32.729.174,0	42.384.267,0	2.121,0	2.296,5	110.946,4	83.269,7	2.258,6	2.458,2
North-east	25.694.567,0	29.331.142,2	1.781,1	1.834,6	79.218,9	76.025,0	1.854,4	1.817,2
Centre	21.182.921,0	25.178.766,0	1.025,1	1.365,3	64.332,4	70.632,1	1.231,6	1.306,9
South	1.858.186,6	2.127.074,0	1.098,4	898,6	32.504,2	25.537,0	770,5	542,0
Islands	3.226.278,0	2.452.271,0	1.123,4	806,1	43.598,4	24.279,9	1.104,9	764,7
Italy	84.691.126,6	101.473.520,2	1.541,6	1.748,5	78.962,3	71.200,8	1.569,7	1.593,7

<sup>(</sup>a) Revenues may include other sources (regional transfers to municipalities) in addition to fees paid by users Source: Fondazione Zancan, computations from data by the Ministry of Interior

Tab. 1.14. Total staff in day-care services for children aged 0-2 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2011

	Number of staff		Children enrolled per staff member		Number of staff per day-care centre		Available places per staff member	
	2007	2011	2007	2011	2007	2011	2007	2011
North- west	3.502	3.733	4,4	4,9	11,7	7,3	3,6	3,6
North- east	3.609	3.293	4,2	5,1	10,8	8,4	4,0	5,1
Centre	5.859	3.490	3,4	5,0	19,2	10,5	2,7	5,2
South	749	700	3,2	3,9	18,7	12,3	2,6	3,4
Islands	882	1.038	3,2	2,8	12,3	10,6	3,2	3,0
Italy	14.601	12.254	3,8	4,8	13,9	8,8	3,2	4,5

Tab. 1.15. Teaching staff in day-care services for children aged 0-2 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2011

	Number of teaching staff		Children enrolled per teacher		Number of teachers per day-care centre		Available places per teacher	
	2007	2011	2007	2011	2007	2011	2007	2011
North- west	2.705	2.728	5,7	6,8	9,0	5,3	4,8	5,0
North- east	2.305	2.358	6,6	7,1	6,9	6,0	6,3	7,1
Centre	2.817	3.206	7,0	5,4	9,2	9,7	5,7	5,6
South	438	459	4,5	5,5	11,0	8,1	4,4	5,3
Islands	535	603	5,2	4,9	7,4	6,2	5,3	5,2
Italy	8.800	9.354	6,3	6,2	8,4	6,7	5,6	5,9

Fig. 1.3. Children enrolled per 100 children 0-2 y.o., day-care centres for children aged 0-2 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2011

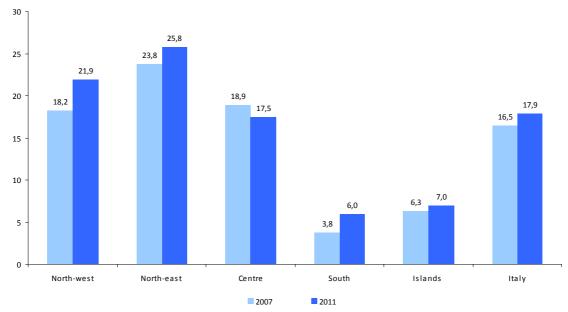


Fig. 1.4. Expenditure (€) per child enrolled, day-care centres for children aged 0-2 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2011

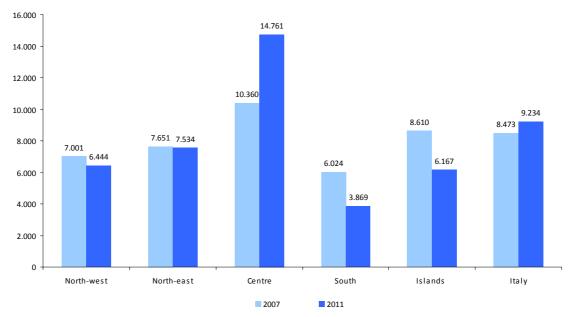


Fig. 1.5. Children enrolled per staff member, day-care centres for children aged 0-2 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2011

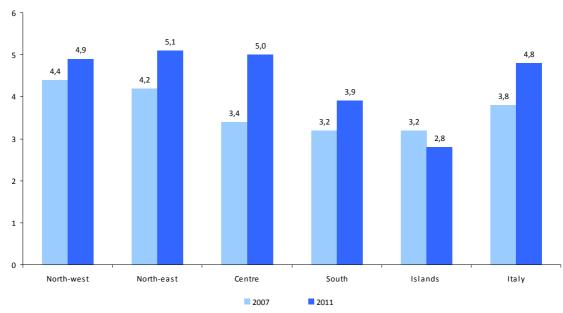


Fig. 1.6. Children enrolled per teacher, day-care centres for children aged 0-2 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2011

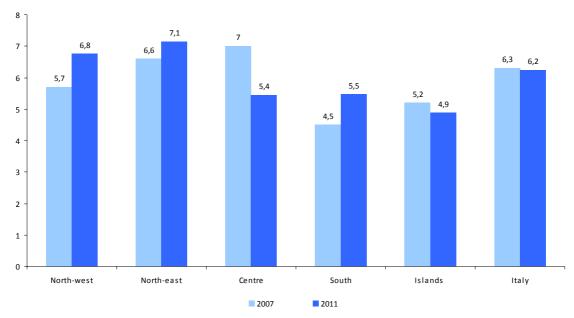
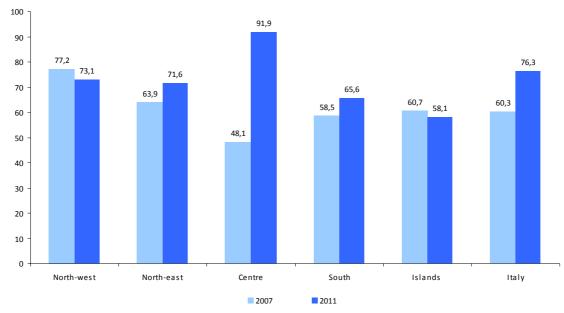


Fig. 1.7. Number of teachers per 100 staff members, day-care centres for children aged 0-2 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2011



# Kindergarten

Tab. 1.16. Access to services, kindergarten for children aged 3-5 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2008

	Children enrolled (a) per 100 y.o.	children 3-5	Ratio of enrolled children to available rooms (b)		
	2007	2008	2007	2008	
North-west	68,4	67,7	16,4	16,6	
North-east	59,9	53,4	21,5	21,9	
Centre	52,4	51,4	20,0	20,2	
South	97,8	81,9	21,6	21,2	
Islands	46,7	52,1	16,8	19,1	
Italy	64,0	60,3	19,1	19,4	

<sup>(</sup>a) Number of students enrolled on 30th September

Source: Fondazione Zancan, computations from data by the Ministry of Interior

Tab. 1.17. Expenditure (€) on kindergarten for children aged 3-5 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2008

	Total expenditure (a)		Expenditure p enrolle		Expenditure per available room	
	2007	2008	2007	2008	2007	2008
North-west	228.722.552,0	231.877.892,0	4.122,6	4.194,9	66.936,7	68.908,7
North-east	134.061.180,0	136.929.113,0	3.776,2	4.320,5	80.868,3	98.279,7
Centre	214.538.075,0	177.512.047,0	3.799,6	3.126,5	80.679,7	65.857,7
South	53.782.154,0	33.002.200,0	1.130,2	860,8	24.504,4	17.998,2
Islands	13.200.128,0	15.026.378,0	650,8	664,3	10.957,6	12.667,6
Italy	644.304.089,0	594.347.630,0	2.997,4	2.907,5	57.835,1	56.669,4

<sup>(</sup>a) Total direct costs

Source: Fondazione Zancan, computations from data by the Ministry of Interior

Tab. 1.18. Total staff in kindergarten for children aged 3-5 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2008

	Number of staff		Children enroll staff memb		Number of staff per available room	
	2007	2008	2007	2008	2007	2008
North-west	6.476	5.780	8,0	9,0	2,0	1,8
North-east	3.797	3.680	10,2	9,5	2,1	2,4
Centre	5.039	5.082	10,0	10,1	2,0	2,0
South	1.249	1.364	28,1	25,3	0,8	0,8
Islands	1.064	900	12,9	21,5	1,2	0,9
Italy	17.625	16.806	10,8	11,4	1,7	1,7

<sup>(</sup>b) Number of rooms available on 30th September

Tab. 1.19. Teaching staff in kindergarten for children aged 3-5 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2008

	Number of teaching staff		Children per te		Number of teaching staff per available room	
	2007	2008	2007	2008	2007	2008
North-west	4.428	4.062	11,8	12,8	1,3	1,3
North-east	2.616	2.533	14,8	13,8	1,4	1,6
Centre	3.597	3.969	14,0	13,0	1,4	1,6
South	675	800	51,9	43,2	0,4	0,5
Islands	555	533	24,7	36,3	0,6	0,5
Italy	11.871	11.897	16,0	16,2	1,2	1,2

Fig. 1.8. Children enrolled per 100 children 3-5 y.o., kindergarten for children aged 3-5 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2008

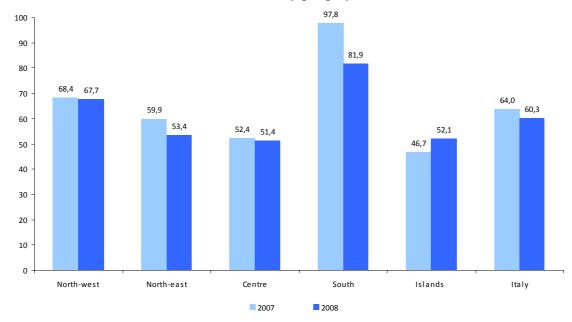


Fig. 1.9. Expenditure (€) per child enrolled, kindergarten for children aged 3-5 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2008

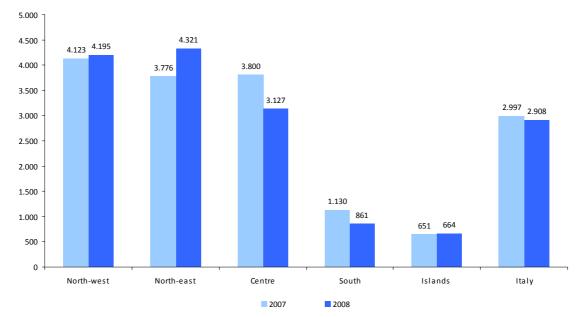


Fig. 1.10. Children enrolled per staff member, kindergarten for children aged 3-5 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2008

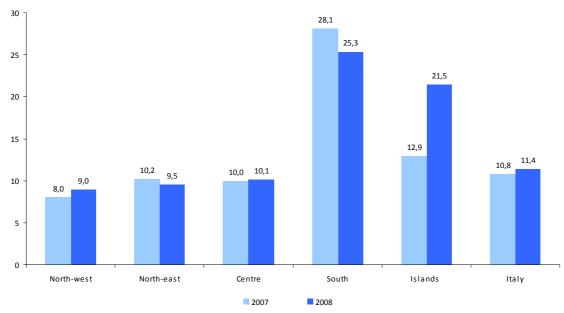


Fig. 1.11. Children enrolled per teacher, kindergarten for children aged 3-5 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2008

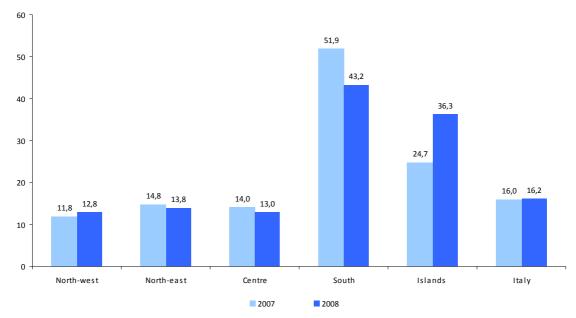
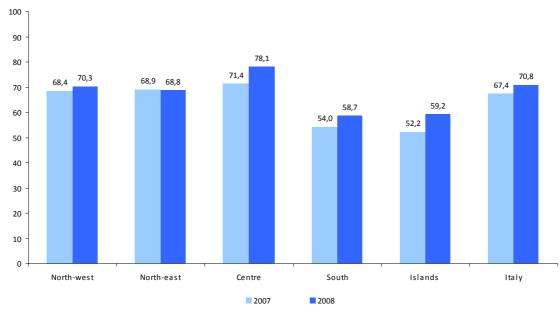
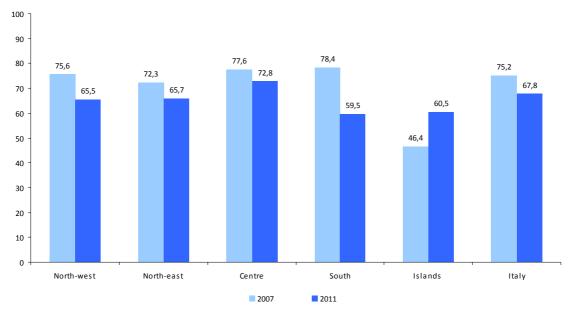


Fig. 1.12. Number of teachers per 100 staff members, kindergarten for children aged 3-5 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2008



Expenditure on staff accounts for most of the current expenses, in line with the labourintensive nature of childcare service provision.

Fig. 1.13. Incidence of labour costs as a percentage of total current expenses, kindergarten for children aged 3-5 in cities with 100,000 or more inhabitants, by geographical area. Years 2007 and 2011



# 1.3. An unsolvable conflict?

Several works in the literature highlight the importance of care devoted to children aged 0-3, in terms of their future cognitive and behavioural development (Del Boca and Pasqua, 2010). It seems therefore contradictory to provide inadequate levels of services for early childhood. Even more so considering that poorer children tend to benefit more from early childhood services (European Commission, 2011).

Rate of Children from low socioreturn economic background Children from high socioeconomic background Pre-primary Primary & Higher Adult education secondary education education education

Fig. 1.14. Returns to investment at different levels of education

Source: European Commission, 2011

# 2. Ad hoc studies: resources for childhood in Italy

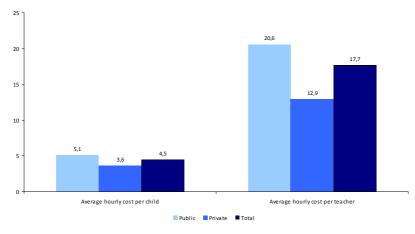
Three case studies are considered:

- 1. Monitoraggio del Piano di sviluppo dei servizi socio-educativi per la prima infanzia (Rapporto al 31 dicembre 2011), by Istituto degli Innocenti, 2012;
- 2. Target centrali e finanza locale Il caso degli asili nido in Italia by Maria Alessandra Antonelli e Veronica Grembi, 2011;
- 3. Asili nido comunali in Italia: tra caro rette e liste di attesa by the "Osservatorio prezzi e tariffe" of Cittadinanzattiva, 2012.

# 2.1. Management costs and fees in day-care centres<sup>4</sup>

The average hourly cost per child amounts to 5.1 euro in public day-care centres, 3.6 euro in private centres. Overall, the average cost is 4.5 euro.

Fig. 2.1. Average hourly cost per child and average hourly cost per teacher (€), by ownership



Source: Monitoraggio del Piano di sviluppo dei servizi per la prima infanzia (2012)

<sup>4.</sup> Chapter edited by Aldo Fortunati, Enrico Moretti and Marco Zelano - "Monitoraggio del piano di sviluppo dei servizi socio-educativi per la prima infanzia".

# Fees in day-care centres

Fees in public day-care centres are lower than fees in private centres by 19% on average (93 euro). Fees in private centres also exhibit a greater variability.

Tab. 2.1. Services 0-2 y.o. (full-time), maximum applicable fee (including meals), %

	North-West	North-East	Centre	South/Islands
		Public o	wnership	
Less than € 100	0,0	0,0	0,8	6,6
€ 100-199	0,0	0,0	6,6	22,4
€ 200-299	4,0	7,3	27,9	35,5
€ 300-399	20,1	32,1	48,4	30,3
€ 400-499	34,9	49,6	13,9	2,6
€ 500-599	25,5	4,4	6,6	0,0
€ 600-699	11,4	6,6	0,8	0,0
More than € 700	4,0	0,0	0,0	0,0
Average	€ 485,20	€ 414,80	€ 324,90	€ 241,30
		Private o	wnership	
Less than € 100	1,0	0,0	0,0	4,4
€ 100-199	1,0	2,1	2,3	26,7
€ 200-299	4,0	12,5	9,2	28,9
€ 300-399	9,0	26,0	31,0	17,8
€ 400-499	17,0	22,9	26,4	8,9
€ 500-599	33,0	19,8	14,9	8,9
€ 600-699	27,0	14,6	12,6	2,2
More than € 700	8,0	2,1	3,4	2,2
Average	€ 533,30	€ 445,60	€ 440,10	€ 290,60

Source: Monitoraggio del Piano di sviluppo dei servizi per la prima infanzia (2012)

Tab. 2.2. Services 0-2 y.o. (part-time), maximum applicable fee (including meals), %

North-West					
Public ownership					
0,0	0,0	2,0	6,9		
3,3	2,0	18,0	31,9		
26,4	43,9	47,0	54,2		
43,8	37,8	28,0	6,9		
13,2	12,2	4,0	0,0		
7,4	4,1	1,0	0,0		
5,0	0,0	0,0	0,0		
0,0	0,0	0,0	0,0		
€ 360,00	€ 414,80	€ 258,30	€ 201,00		
	Private o	wnership			
1,2	0,0	0,0	8,3		
1,2	7,2	4,7	38,9		
3,7	17,4	30,6	36,1		
29,3	29,0	34,1	11,1		
54,9	33,3	15,3	5,6		
8,5	5,8	12,9	0,0		
1,2	7,2	2,4	0,0		
0,0	0,0	0,0	0,0		
€ 441,40	€ 378,80	€ 353,10	€ 204,00		
	0,0 3,3 26,4 43,8 13,2 7,4 5,0 0,0 € 360,00  1,2 1,2 1,2 3,7 29,3 54,9 8,5 1,2 0,0	North-West         North-East Public over 100 mode           0,0         0,0           3,3         2,0           26,4         43,9           43,8         37,8           13,2         12,2           7,4         4,1           5,0         0,0           0,0         0,0           € 360,00         € 414,80           Private over 1,2           1,2         7,2           3,7         17,4           29,3         29,0           54,9         33,3           8,5         5,8           1,2         7,2           0,0         0,0	Public ownership         0,0       0,0       2,0         3,3       2,0       18,0         26,4       43,9       47,0         43,8       37,8       28,0         13,2       12,2       4,0         7,4       4,1       1,0         5,0       0,0       0,0         0,0       0,0       0,0         \$\emptyreq\$ 360,00       \$\emptyreq\$ 414,80       \$\emptyreq\$ 258,30         Private ownership         1,2       0,0       0,0         1,2       7,2       4,7         3,7       17,4       30,6         29,3       29,0       34,1         54,9       33,3       15,3         8,5       5,8       12,9         1,2       7,2       2,4         0,0       0,0       0,0		

Source: Monitoraggio del Piano di sviluppo dei servizi per la prima infanzia (2012)

# 2.2. The costs of day care centres in Italy<sup>5</sup>

# The private financing of services

The Observatory of Cittadinanzattiva (2010) conducted a research on fees for day care services. The unit of analysis is a family of 3 components (2 adults and a 0-3 years old child) with a gross annual income of 44,000 euros. The research involved the main towns of Italian provinces, showing differences in monthly fee ranging from 173 euro to 346 euro. The higher fees are in the North-West.

Tab. 2.3. Average monthly fees in day care centres, €

Area	2004	2005	2006	2007	2008	Total
North-West	338,5	337,2	341,5	352,1	363,8	346,7
North-East	328,9	314,5	317,6	317,6	347,2	327,1
Centre	248,7	248,3	267,8	267,8	291,1	266,6
South/Islands	131,8	165,1	171,7	171,7	187,4	173,4
Total	288,8	274,4	282,0	282,0	310,0	288,4
N municipalities	60	77	83	91	79	390

Source: Cittadinanzattiva, Osservatorio prezzi e tariffe (2010)

Fees paid by families account for a lower percentage of the costs of the service in southern Italy than in the rest of the country.

Tab. 2.4. Percentage of private contribution to the cost of services (on average)

Area	2004	2005	2006	2007	2008	Total
North-West	57,32	59,06	59,44	56,57	53,04	57,09
North-East	47,24	43,40	45,44	46,15	46,16	45,63
Centre	42,26	44,84	48,02	50,52	48,57	47,08
South/Islands	30,52	31,67	37,67	42,15	35,82	36,87
Total	47,94	46,38	48,74	49,31	47,35	48,00
N municipalities	60	77	83	91	79	390

Source: Cittadinanzattiva, Osservatorio prezzi e tariffe (2010)

<sup>5.</sup> Maria Alessandra Antonelli e Veronica Grembi (2011), "Target centrali e finanza locale – Il caso degli asili nido in Italia".

# 2.3. Fees in day care centres in Italy<sup>6</sup>

# Fees paid by users in the main towns of Italian provinces

Considering a representative family of 3 components (2 adults and a 0-3 years old child) with a gross annual income of 44,000 euros, the analysis conducted by the Observatory of Cittadinanzattiva highlights that on average Italian families spend 302 euro a month for municipal day-care centres fees.

Tab. 2.5. Average monthly expenditure by families, 2010/2011 and 2011/2012

Region	Average monthly ex-	Average monthly ex-	Percentage variation,
	penditure, municipal	penditure, municipal	2010/11 to 2011/12
	day-care centre, year	day-care centre, year	
	2011/12	2010/11	
Abruzzo	€ 255	€ 255	+0%
Basilicata	€ 313	€ 313	+0%
Calabria	€ 114	€ 110	+3,6%
Campania	€ 212	€ 209	+1,4%
Emilia Romagna	€ 331	€ 319	+3,8%
Friuli Venezia Giulia	€ 380	€ 377	+0,8%
Lazio	€ 283	€ 283	+0%
Liguria	€ 340	€ 322	+5,6%
Lombardia	€ 403	€ 400	+0,8%
Marche	€ 305	€ 301	+1,3%
Molise	€ 223	€ 223	+0%
Piemonte	€ 370	€ 366	+1,1%
Puglia	€ 210	€ 235	-10,1%
Sardegna	€ 238	€ 228	+4,4%
Sicilia	€ 213	€ 216	-1,4%
Toscana	€ 351	€ 344	+2%
Trentino Alto Adige	€ 354	€ 281	-
Umbria	€ 285	€ 255	+11,8%
Valle d'Aosta	€ 413	€ 405	+2,0%
Veneto	€ 337	€ 337	+0%
Italy	€ 302	€ 302	+0%

Source: Cittadinanzattiva – Osservatorio prezzi&tariffe, 2012

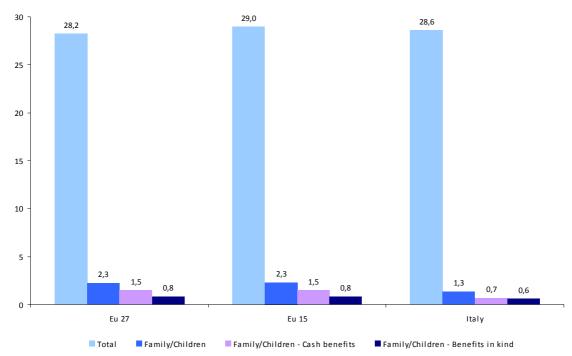
<sup>6.</sup> Asili nido comunali in Italia: tra caro rette e liste di attesa – Indagine a cura dell'Osservatorio prezzi e tariffe di Cittadinanzattiva, 2012

# 3. International comparison

# 3.1. Economic resources for childhood

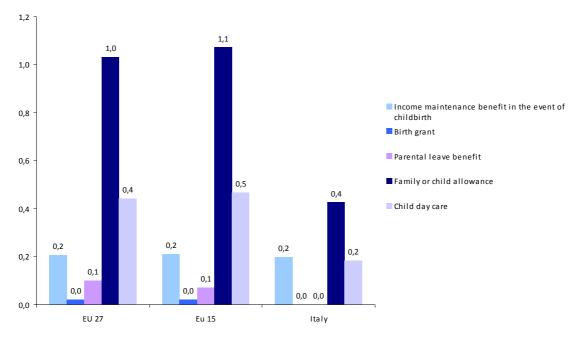
In 2010 social protection benefits for family/children equalled 8% of total social protection benefits in Europe and 4.6% in Italy.

Fig. 3.1. Expenditure on social protection benefits, overall and for family/children (total, cash benefits and benefits in kind), per cent of GDP, Italy and Eu, 2010



Source: Eurostat (2012)

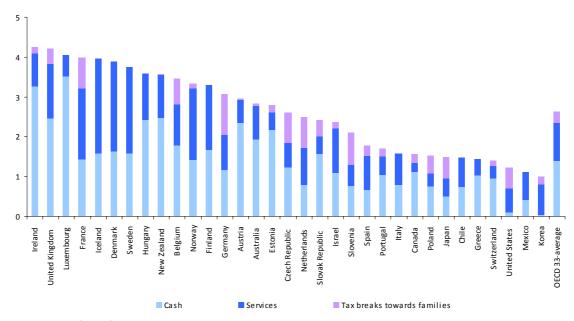
Fig. 3.2. Expenditure on some cash and in-kind benefits to family/children, per cent of GDP, Italy e Eu, 2010



Source: Eurostat (2012)

Public spending on family benefits amounted on average to 2.6% of GDP across Oecd countries in 2009, and 1.6% of GDP in Italy.

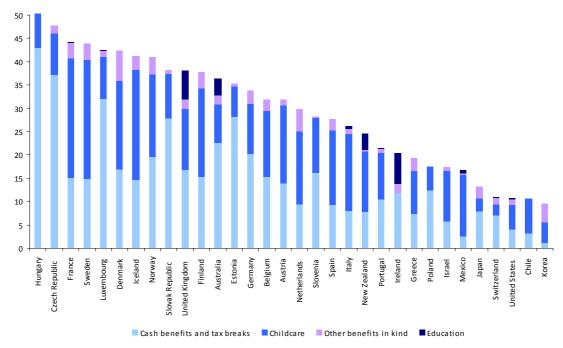
Fig. 3.3. Public spending on family benefits in cash, services and tax measures, per cent of GDP, Oecd, 2009



Source: Oecd (2012), Social Expenditure database

# Expenditure for children 0-6

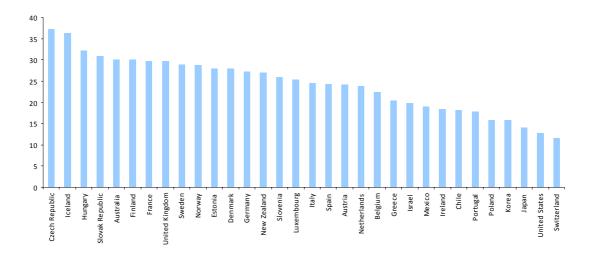
Fig. 3.4. Spending on cash benefits and tax breaks and childcare, as a proportion of working-age median income, Oecd, 2007



Source: Oecd (2011), Social Expenditure database e Education database

The proportion of total public social spending for children 0-17 devoted to children 0-5 y.o. ranged in 2007 from 11.6% (Switzerland) to 37.2% (Czech Republic), in Italy about one quarter (24.4%).

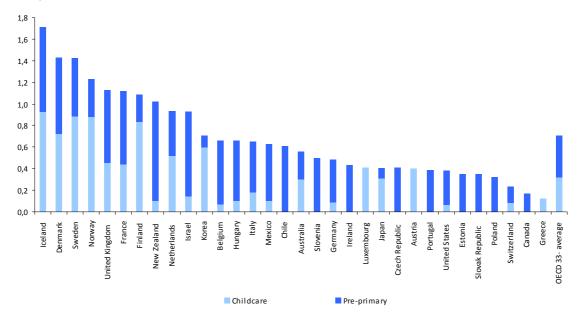
Fig. 3.5. Spending on children 0-5 y.o., as a percentage of total public social spending on children 0-17 y.o., Oecd, 2007



Source: Oecd (2011), Social Expenditure database e Education database

Public expenditure on childcare (children less than 3 y.o.) and pre-primary education (children aged 3 to 5) amounted to 0.3% and 0.4% of GDP respectively, on average across Oecd countries in 2009. Italy spent almost 0.2% and 0,5% of GDP<sup>7</sup>.

Fig. 3.6. Public expenditure on childcare and pre-primary education, per cent of GDP, Oecd, 2009

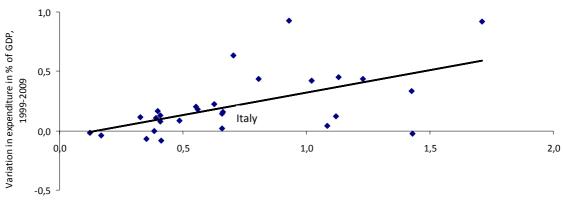


Source: Oecd (2012), Social Expenditure database, OECD Education database

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<sup>7. &</sup>quot;Public expenditure on childcare and early educational services is all public financial support (in cash, in-kind or through the tax system [...]) for families with children participating in formal day-care services (e.g. crèches, daycare centres and family day-care for children under 3) and pre-school institutions (including kindergartens and daycare centres which usually provide an educational content as well as traditional care for children aged from 3 to 5, inclusive)" (OECD, 2012, Public spending on childcare and early education).

Fig. 3.7. Public expenditure on childcare and pre-primary education as a percentage of GDP in 2009, and expenditure variation from 1999 to 2009, Oecd



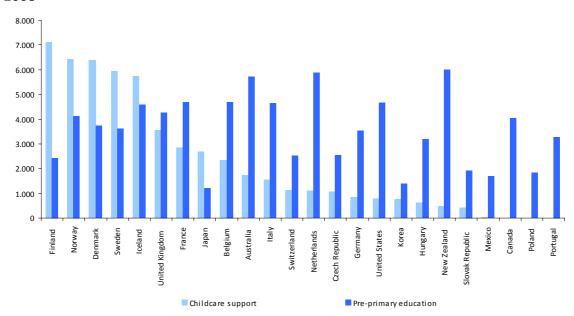
Expenditure in % of GDP, 2009

Trend line: y = 0.379 x - 0.0554;  $R^2 = 0.3357$ 

Source: computations by Fondazione Zancan from Oecd data (2012), Social Expenditure database

The variability in expenditure per child in formal childcare is higher than the variability in expenditure per child in pre-primary education, across Oecd countries.

Fig. 3.8. Expenditure (USD) per child in childcare and pre-primary education<sup>8</sup>, Oecd, 2008



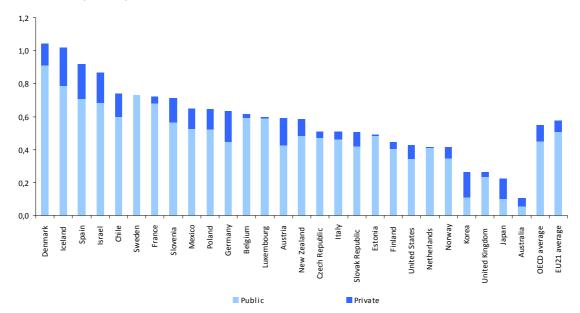
Source: Oecd (2012), Social Expenditure database, OECD Education database

<sup>8. &</sup>quot;Public spending on childcare support per child relates to the expenditure on childcare divided by the number of children in that country aged under three, while public spending on pre-school care and education per child is calculated by dividing public spending on educational institutions by the number of children enrolled in those programmes." (OECD, 2012, Public spending on childcare and early education).

# Expenditure for children 3-6

Expenditure on pre-primary educational institutions (children from 3 years old to primary school) equalled 0.6% of GDP on average across Oecd countries in 2009, mostly (88%) from public sources. Expenditure in Italy amounted to 0.5% of GDP, mostly (91%) public.

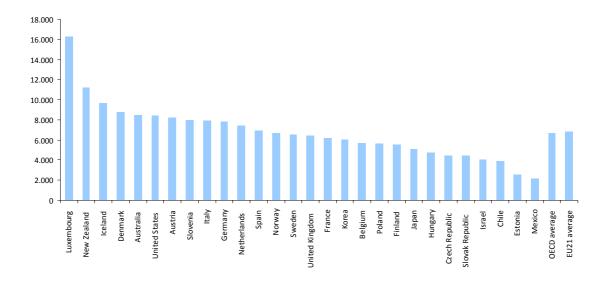
Fig. 3.9. Public and private expenditure on pre-primary educational institutions, per cent of GDP, Oecd, 2009



Source: Oecd (2012), "Education at a Glance"

Total (public and private) expenditure per child exhibits a relatively high variability across countries.

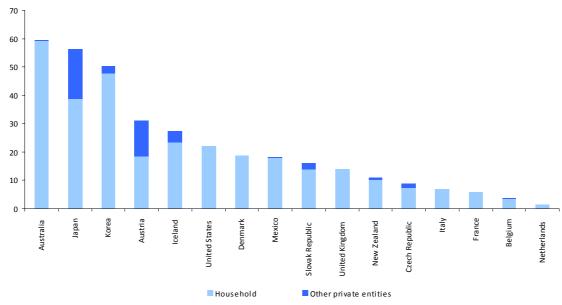
Fig. 3.10. Annual expenditure per pupil (in USD) in pre-primary educational institutions, Oecd, 2009 (a)



(a) Austria, Hungary, Israel, New Zealand, Slovenia, United States: including some child care expenditure Source: Oecd (2012), "Education at a Glance"

Private expenditure in 2007 was mainly paid by families.

Fig. 3.11. Percentage of expenditure on pre-primary educational institutions from private sources (households and other private entities), Oecd, 2007 (a)



(a) Including subsidies attributable to payments to educational institutions received from public sources Sweden: percentage of private expenditure equal to zero.

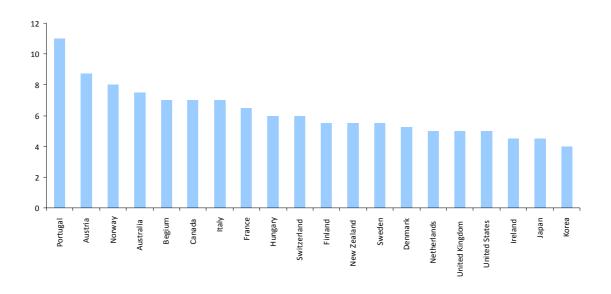
Source: computations by Fondazione Zancan from Oecd data (2010), "Education at a Glance"

# 3.2. Professional resources for childhood

In most Oecd countries regulations specify the child-to-staff ratio, typically increasing with the age of children<sup>9</sup>.

The child-to-staff ratio in formal day-care services for children 0-3 y.o. varies across Oecd countries, ranging from 4 (Korea) to 11 (Portugal), 7 in Italy.

Fig. 3.12. Child-to-staff ratio in formal day-care services, average for 0-3 years olds, Oecd



Source: Oecd (2010), Oecd Family database

The ratio of pupils to contact staff (teachers and teachers' aides) and the ratio of pupils to teaching staff in pre-primary education also varies across countries<sup>11</sup>.

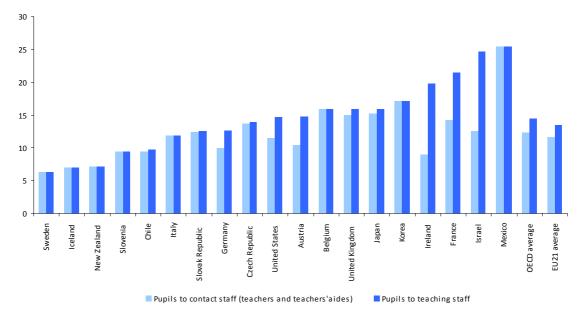
In 2010 Italy exhibited a ratio of pupils to contact staff (11.8) in line with the average Eu value (11.6) and below the average Oecd value (12.3), and a ratio of pupils to teaching staff below the average Ue (13.4) and Oecd (14.4) level.

<sup>9.</sup> Oecd (2010), "Quality of childcare and early education services".

<sup>10. &</sup>quot;[...] Any classification of staff in the childcare and early-education sector is fraught with difficulties which are related to the osmosis of care and education: 'Care is education, and education is care' to a large extent. Nevertheless, some broad groups of carers and educators in the day-care and pre-school service sectors can be identified." (OECD, 2010, Quality of childcare and early education services).

<sup>11. &</sup>quot;[...] Some countries make extensive use of teachers' aides at the pre-primary level. [...] [Some countries] have larger numbers of teachers' aides. As a result, the ratios of students to contact staff are substantially lower than the ratios of students to teaching staff in these countries, particularly in Ireland and Israel." (OECD, 2011, Education at a Glance).

Fig. 3.13. Ratio of pupils to contact staff and ratio of pupils to teaching staff, preprimary education, Oecd, 2010 (a)

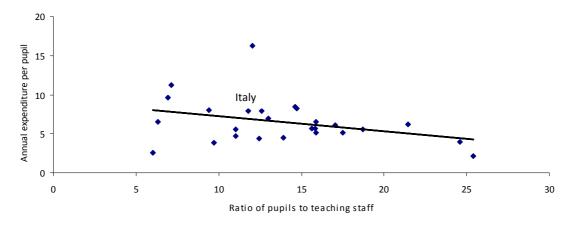


(a) Canada: year 2009. Ireland and Italy: only public institutions. France: excluding independent private institutions

Source: Oecd (2012), "Education at a Glance"

At the Oecd level, a slightly negative association seems to hold between the annual expenditure per pupil and the ratio of pupils to teaching staff in pre-primary educational institutions.

Fig. 3.14. Ratio of pupils to teaching staff (2010) and annual expenditure (in thousand USD) per pupil in pre-primary educational institutions (2009), Oecd



Trend line: y = -0.1918 x + 9.1492;  $R^2 = 0.1154$ 

Source: computations by Fondazione Zancan from Oecd data (2012), "Education at a Glance"

In Oecd countries staff of childcare and pre-school services are mostly females. In some countries uptake of professional education by staff is compulsory.

Tab. 3.1. Staff of childcare and pre-school services, Oecd (a)

	Average age o	f staff	Percentage of female staff		Compulsory staff uptake of professional education (b)	
Australia	-	-	93,5	98		
Austria	_	_	_	99	X	Х
Belgium (Flemish)	38	38	97,8	99		
Canada	38,1	_	97,1	85	X	Х
Chile	-	48	_	100	-	-
Czech Republic	_	_	_	-		Х
Denmark	41	-	_	85	-	-
Estonia	_	-	_	100	-	Х
Finland	-	-	-	-	X	Х
Germany	39	-	99	94	-	-
Hungary	_	_	_	-	X	Х
Ireland	_	-	97	-		
Israel	-	44	_	100		
Italy	-	47,5	_	100		
Japan	33,8	35	94	93		Х
Korea	33	32	98	98	X	
Mexico	32,5	33	100	83	X	Х
Netherlands	34	-	95	95		
New Zealand	_	_	_	98		
Norway	_	_	_	94	X	
Poland	_	40,9	_	100		
Portugal	-	41,2	_	100	-	
Slovak Republic	_	47,5	_	100	-	Х
Slovenia	-	-	94	-	-	Х
Spain	35	40	95	95	X	Х
Sweden	_	-	97	97	X	
U.K. – England	35	36	98	98		
U.K. – Scotland	41	41	96	96		-

<sup>(</sup>a) Missing data "-" (b) Compulsory staff uptake of professional education: X

Source: Oecd data

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